



# IDP / BUDGET PROCESS PLAN 2016/2017

#### **Kannaland Municipality**

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#### LIST OF ABBREVIATIONS

BSC Budget Steering Committee
CFO Chief Financial Officer
HOD Head of Department

IDP Integrated Development Plan

MBRR Municipal Budget and Reporting Regulations

MFMA Municipal Finance Management Act

MPPMR Municipal Planning and Performance Management Regulations

MSA Municipal Systems Act NT National Treasury

PAC Performance Audit Committee

PPU Public Participation Unit PT Provincial Treasury

#### 1. Introduction

The vision and mission of Kannaland Municipality is mainly focused on retaining the human resources of the municipality by exploiting the local attributes of the municipality.

The vision and mission of the Municipality are as follows:

Vision: "To be the place of Choice"

#### Mission:

- Encouraging self-reliance.
- Ensure co-ordination and collaboration of various stakeholders in the delivering of development in a sustainable manner.
- Promote a healthy and vibrant community with high moral standards.
- Unlock the development potential of the area particularly tourism and indigenous knowledge and mobilizing investment.
- Ensure everyone will be active in the economy and utilize technology to the advantage of the municipality.
- Attract and keep a highly skilled work force.

The Integrated Development Plan is the municipality's principal strategic planning document. It is imperative to note that the IDP ensures close co-ordination, alignment and integration between priorities, projects, programs and activities, both internally between directorates and externally between stakeholders and other spheres of government. The IDP therefore ultimately enhances integrated service delivery and development and promotes sustainable integrated communities.

This process plan briefly outlines the activities in the processes which the municipality will undertake in drafting it's 2016/17 IDP Review and Budget. It furthermore substantiates the need for increased citizen involvement through municipal driven structures such as Ward Communities and various representative forums. It is important to bear in mind that the end result of the IDP process is not the drafting of the IDP document, but the actual implementation of projects which will ultimately improve the conditions in which the residents of Kannaland live.

### 2. Legal framework: IDP AND BUDGET PROCESS PLAN

According to Section 28(1) of the Municipal System Act, No 32 of 2000 a municipal council must adopt a process set out in writing to guide the planning, drafting and review of its integrated development plan. This Process Plan outlines the programme to be followed and provides detail on the issues specified in the Act. A process plan must include the following:

- A programme specifying time-frames for the different steps;
- Outline mechanisms, processes and procedures for consultation of the community, organs of state, traditional authorities and role-players;
- Identify all plans and planning requirements binding on the municipality;
- Be consistent with any other matters prescribed by legislation.

Section 21(1) of the Municipal Finance Management Act (Act 56 of 2003) further prescribes that the Mayor of a municipality must co-ordinate the processes of preparing the annual budget and for reviewing the municipality's IDP. It is therefore imperative that a time schedule outlining the key

activities in the process with deadlines for attainment be tabled to Council for approval ten (10) months prior to the final approval of the IDP and Budget.

In order to ensure certain minimum quality standards of the IDP process and a proper coordination between and within the spheres of government, the preparation of the planning process is regulated by the Municipal Systems Act, No 32 of 2000. Section 28 of the Systems Act stipulates that;

- Each Municipal Council must adopt a process set out in writing to guide the planning, drafting, adoption and review of the IDP.
- The municipality must through appropriate mechanisms, processes and procedures established in terms of Chapter 4, consult the local community before adopting the process.
- A municipality must give notice to the local community of particulars of the process it intends to follow

In terms of Section 29(1) of the Municipal Systems Act the process must;

- be in accordance with a predetermined programme specifying timeframes for the different steps;
- through appropriate mechanisms, processes and procedures allow for the local community to be consulted on its development needs and priorities, allow the local community to participate in the drafting of the IDP, and allow organs of state, including traditional authorities, and other role players to be identified and consulted on the drafting of the IDP;
- provide for the identification of all plans and planning requirements binding on the municipality in terms of national and provincial legislation.

#### 3. PURPOSE OF THE IDP AND BUDGET PROCESS PLAN

The purpose of the process plan is to indicate the various planned activities and strategies on which the municipality will embark to compose its integrated development plan for the 2016/17 review of its IDP and the budget for the 2016/17 financial year as well the two outer years.

The process plan enhances integration and alignment between the IDP and Budget, thereby ensuring the development of an IDP-based budget. It fulfills the role of a business plan or an operational framework for the IDP process outlining the manner in which the IDP process will be undertaken. In addition, it identifies the activities in the processes around the key statutory annual operational processes of the budget and IDP compilation, performance management implementation and the adoption of the municipality's annual report.

The IDP and Budget processes are two distinct but integrally linked processes which must be coordinated to ensure that the IDP and budget related policies and the final budget are mutually consistent and credible. Credibility refers to the municipality's ability and capacity to spend and deliver services in accordance with its approved budget. The process creates its own dynamics since it encompasses the involvement of external role-players and vested interest groups, therefore it requires accurate logistical planning and arrangements of engagement sessions to ensure that the process is implemented in accordance with the approved schedule.

However, experience has taught us that deviation from the approved time schedule may occur due to unforeseen events and circumstances which are beyond the control of the politici and the administration. This would require adjustment to the timeframes to ensure that the execution of the process remains practical and that all legislative requirements are adhered to.

#### 4. MEDIUMS / METHODS OF COMMUNICATION

The following mechanisms can be used to inform and communicate to stakeholders at any point in time during the process:

METHOD	REASON			
Newspaper Publication	To invite comments from the public for both draft and final IDP documents.  To ensure the municipality adheres to legislation in terms of published the notices in the local newspapers.			
Loud Hailing	To invite comments from the public for both draft and final IDP documents.  To ensure the municipality adheres to legislation in terms of published the notices in the local newspapers.  To alert the community on the IDP process as well to ensure the message is carried out within the community to attend the public participation meetings in order to identify needs.  Participation  Ward committees serves as an official specialised participatory structure within the municipality and a mobilizing agent for community action within the wards.  Ensure constructive and harmonious interaction between the municipality and community through the use and co-ordination of ward residents meetings and other community development forums.  To inform the public of the IDP processes  To adhere to legislation in terms of section 21 of the Municipal Systems Act as well to make the IDP and all other related documents public on the municipal			
Ward Committee Meetings and Public Participation Meetings	participatory structure within the municipality and a			
	between the municipality and community through the use and co-ordination of ward residents meetings and			
Community newsletters	To inform the public of the IDP processes			
Website	Municipal Systems Act as well to make the IDP and all			

#### 5. ROLES AND RESPONSIBILITIES

One of the prerequisites of a well-organized IDP process is for all role players to be fully aware of their own as well as other role player's responsibilities. The Table below outlines a brief description thereof.

## Roles and Responsibilities within the Municipality

ROLE PLAYERS	ROLES AND RESPONSIBILITIES
Council	<ul> <li>Approve and adopt the process and framework plans as well as IDP and budget</li> </ul>
	Monitor the implementation and approve any amendments of the plan when necessary.
Executive Mayor and Mayoral Committee	Consider the IDP and Budget timetable and Process Plan and submit to Council for approval.
	<ul> <li>Overall management, coordination and monitoring of the IDP process.</li> </ul>
	Assign and delegate responsibilities in this regard to the Municipal Manager.
	<ul> <li>Submit the draft IDP to Council for approval.</li> </ul>
	<ul> <li>Submit final IDP and Budget to Council for adoption.</li> </ul>
	Provide political guidance in IDP and Budget (in terms of section 53(a) of the MFMA Act 56 of 2003.
	<ul> <li>Co-ordinate plans and Timetables for the Budget.</li> </ul>
	Exercise close oversight on Budget Preparation Process.

Speaker	<ul> <li>Overall monitoring of the public participation process.</li> </ul>
	Exercise oversight of the ward committee system.
Ward Councillors / Ward Committees	Form a link between the Municipality and residents.
	❖ Link the IDP process to their respective Wards.
	<ul> <li>Assist in the organising of public consultation and participation.</li> <li>Monitor the implementation of the IDP with respect to their particular</li> </ul>
	wards
	Encourage residents to take part in the IDP process.
Municipal Manager	Managing and coordinate the entire IDP process as assigned by the Executive Mayor.
	Fulfil the duties of Accounting Officer as set out in Sections 68 and 69 of the MFMA, Act 56 of 2003.
IDP CO-ORDINATOR	Prepare IDP process plan and monitor the timeously implementation thereof.
	Day to day management and coordination of the IDP process.



# **Executive Managers** Provide relevant technical, sector and financial information for analysis for and Head determining priority issues. **Departments** Provide technical expertise in consideration and finalisation of strategies and identification of projects. Provide departmental, operational and capital budgetary information. Preparation of project proposals, integration of projects and sector programmes. Give input during the IDP review process **IDP-Steering** \* Refinement and Quality check of IDP document to ensure compliance with legislation. Committee Consist of Municipal Manager, Senior Management, IDP Co-ordinator, Speaker. Provide an organisational mechanism for discussion, negotiation and decision making between stakeholders. Represents the interest of their functions in the IDP process. Monitors the performance of the planning and implementation process and update of the E-perform system

Comprises of the Mayor, Councillors, Ward Committees, Municipal Manager, Directors, representatives of various sectors, NGO's,

	Government Departments and specialised community members.
Budget-Steering Committee (GRAP)	To provide technical assistance to the mayor in discharging the responsibilities set out in Section 53 of the MFMA.
	Consist of portfolio Councillor for Financial matters, the Municipal Manager, the Chief Financial Officer, Senior Managers and Head of Departments to give technical advice if necessary.
MPAC	Review the IDP and give recommendation to the MAYCO and Council

#### 5.2 Distribution of roles and responsibilities between the municipality and external role players

It is one of the pre-requisitions of a smooth and well organised IDP process that all role players are fully aware of **their** own and of other role players' responsibilities. Therefore, it is one of the first preparation requirements for the IDP process to ensure that there is a clear understanding of all required roles and of the persons or organisations that can assume those roles.

This section deals with the roles which the municipality has to play in the IDP process in relation to the roles which external role players are expected to play.

ROLE PLAYERS	ROLES AND RESPONSIBILITIES
Kannaland Municipality	<ul> <li>Prepare and adopt the IDP.</li> <li>Undertake the overall planning, management and coordination of the IDP process.</li> <li>Consider comments of the MEC on the IDP and adjust the IDP if necessary.</li> <li>Ensure linkage between the Budget and IDP.</li> </ul>
Local Residents, Communities and Stakeholders	<ul> <li>Represents interest and contributes knowledge and ideas in the IDP process by participating in and through the ward committees.</li> <li>Keep communities informed on IDP activities and outcomes.</li> </ul>
Eden District Municipality	<ul> <li>Ensure alignment of the IDP between the municipality and the district municipality (Integrated District and Local Planning).</li> <li>Preparation of joint strategy workshops between municipality, provincial</li> </ul>

	and national government.
Provincial Government	<ul> <li>Ensure horizontal alignment of the IDP between the municipality and the District municipality.</li> <li>Ensuring vertical and sector alignment between provincial sector departments/ provincial strategic plans and the IDP process at local/district level.</li> <li>Efficient financial management of Provincial IDP grants.</li> <li>Monitor the IDP progress.</li> <li>Assist municipalities in compiling the IDP.</li> <li>Coordinate and manage the MEC's assessment of the IDP.</li> <li>Provincial Treasury must provide views and comments on the draft budget and any budget-related policies and documentation for consideration by council when tabling the budget.</li> <li>Conduct Medium Term Revenue and Expenditure Framework (MTREF) budget and IDP assessment.</li> </ul>
Sector Departments	<ul> <li>Contribute sector expertise and knowledge.</li> <li>Provide sector plans and programmes for inclusion in the IDP.</li> </ul>
National Government	National Treasury issues guidelines on the manner in which municipal councils should process their annual budgets, including guidelines on the formation of a committee of the council to consider the budget (Section 23(3) of the MFMA).

## 6. REPORTING REQUIREMENTS

Legislation requirements on reporting is summarised in the below table:

Frequency	MSA/ MFMA Reporting on PMS	Section
Quarterly reporting	The municipal manager collates the information and draft the organizational performance report, which is submitted to Internal Audit.  The Internal Auditors (IA) must submit quarterly audited reports to the  Municipal Manager and to the Performance Audit Committee  The Municipal Manager submits the reports to the Council.	MSA Regulation14(1)(c)

Mid-year Reporting	The Performance Audit Committee must review the PMS and make recommendations to council	MSA Regulation14(4)(a)
	The Performance Audit Committee must submit a report at least twice during the year are port to Council	MSA Regulation14(4)(a)
	The Municipality must report to Council at least twice a year	
	The Accounting officer must by 25 January of each year assess the performance of the municipality and submit a report to the Mayor, National Treasury and the relevant Provincial Treasury.	MFMA S72
Annual reporting	The annual report of a municipality must include the annual performance report and any recommendations of the municipality's audit committee	MFMA S121(3)(c)(j) &MSA S46
	The accounting officer of a municipality must submit the performance report to the Auditor-General for auditing within two months after the end of the financial year to which that report relate	MFMA S126 1(a)
	The Auditor-General must audit the performance report and submit the report to the accounting officer within three months of receipt of the performance report	MFMA S126(3)(a)(b)
	The Mayor of a municipality must, within seven months after the end of a financial year, table in the municipal council the annual report of the municipality	MFMA S127(2)
	The Auditor-General may submit the performance report and audit report of a municipality directly to the municipal council, the National Treasury, the relevant provincial treasury, the MEC responsible for local government in the province and any prescribed organ of the state	MFMA S127(4)(a)
	Immediately after an annual report is tabled in the council, the accounting officer of the municipality must submit the annual report to the Auditor- General, the relevant provincial treasury and the provincial department responsible for local government in the province.	MFMA S127(5)(b)
	The council of the municipality must consider the annual report by no later than two months from the date on which the annual report was tabled, adopt an oversight report containing council's comments on the annual report	MFMA S129(1)

The meetings of a municipal council at which an annual report is to be discussed or at which decisions concerning an annual report are to be taken, must be open to the public and any organ of the state	MFMA S130(1)
The Cabinet member responsible for local government must annually report to Parliament on actions taken by the MECs for local government to address issues raised by the Auditor-General	MFMA S134

KANNAL PROCES	AND MUNICIPALITY I S					JULY	JULY 2016 – JUNE 2017								
Phase	Activity	Responsible person	JUL	AUG	SEPT	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	
	Conduct an assessment of progress of the performance measurements and changing circumstances in the municipality to constitute a review of the IDP	Executive Mayor  Municipal Manager		04											
	Planning of 2014-15 IDP Review Process	Municipal Manager Senior Management		10											
	Tabling of the draft IDP Review & Budget Time Schedule to the MAYCO meeting	Executive Mayor  Council		21											
	<ul> <li>Tabling of draft IDP Review &amp; Budget Time Schedule to Council</li> <li>Adoption of IDP Review &amp; Budget Time Schedule 2016/17</li> </ul>	Executive Mayor  Council		25											
Preparation	District IDP Managers Forum  – Alignment of IDP Review & Budget Time Schedule with District Framework Plan	Eden District IDP Manager		18											
	Review of the Performance Management System (PMS)	Performance and Compliance Officer		10											
	Review the annual performance against SDBIP's	Performance and Compliance Officer		27											
Analysis	Assess the municipal financial position and capacity (based on the Annual Financial Statements of previous budget year)	Chief Financial Officer					24								

KANNALAND MUNICIPALITY IDP REVIEW AND BUDGET PROCESS														
Phase	Activity	Responsible person	JUL	AUG	SEPT	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN
	Review budget-related policies and set policy priorities for next 3 financial years	Chief Financial Officer											27	
	funding/revenue potentially available for next 3 years	Chief Financial Officer						15						
	Determine the likely financial outlook and identify changes to fiscal strategies						28							
	Refine funding policies; review tariff structures	Chief Financial Officer							30					
	Evaluation of matters identified in IDP Assessment Report received from MEC: Local Government	IDP Coordinator						14						
	Determine any changes in the Socio-economic conditions & trends of Kannaland Municipality	Senior Management		27										
	Advertising a schedule of public meetings per ward	IDP Coordinator	06											
	Embarking on a public participation process via public meetings per ward to:	Executive Mayor  Councillors				13	06							
Consultation	<ul> <li>Provide feedback on progress of ward priorities</li> <li>Presentation of IDP Review &amp; Budget time schedule</li> <li>Obtain input on community needs for the</li> </ul>	Senior Management												

									– JUNE						
Phase Activity	y	Responsible person	JUL	AUG	SEPT	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	
IDP	Review process														
Communit (CBP)	te the concept of ty Based Planning into the public on process	IDP Coordinator	15												
0, 1	DI : 0 : 1					10									
	Planning Session to mid-term review:					18									
00/104000		Executive mayor													
	ncil's Strategic														
	ectives essment of the	Senior Managers													
perfe	ormance of														
	ementation of ncil's 5yr strategic														
	(2012-2017 IDP)														
	vised Strategic Plan r approval	Executive mayor					21								
Council for Prioritisati		Senior Managers													
Prioritisati objectives	on of development, projects &	Ward Councillors			15	19				28					
programm Committee	es by Ward	Ward Committees													
		IDP Coordinator													
	litate a more sive consultation	Communication Officer													
proc	ess for the	Communication Onice													
	itisation of ward ects/programmes														
IDP Indab	a 1engagement	Municipal Manager			12										

KANNAL. PROCES		DP REVIEW AND BUDGET													
Phase	Activity	Responsible person	JUL	AUG	SEPT	ОСТ	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	
	Alignment of Strategic objectives of the municipality with that of the provincial and national government departments	IDP Coordinator													
	District IDP Managers Forum Meeting	Eden District								24					
		IDP Coordinator													
	Provincial IDP Managers Forum Meeting	Provincial Dept. of Local Government  IDP Coordinator													
	Identify projects & programmes which might need support/financial assistance from Government     Referring of community issues which have been identified during IDP process but are not competencies of Local Government to the relevant National & Provincial Sector Departments I Follow up on IDP Indaba agreements	Provincial Dept. of Local Government  IDP Coordinator								26					
	Identification of new Capex/Opex projects &	All departments						15							

KANNAL PROCES		DP REVIEW AND BUDGET												
Phase	Activity	Responsible person	JUL	AUG	SEPT	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN
	programmes culminating from the IDP Review Process Prioritisation of internal & external Capex & Opex projects & Programmes	IDP & Budget Steering Committee							25					
	Workshop for the preparation of Adjustment Budget	Chief Financial Officer							22					
	Tabling & approval of Adjustment Budget  (to be approved before 28 Feb 2015)	Chief Financial Officer								26				
	Workshop with Council to finalize:  Draft IDP Review Draft Operational & Capital Budget	Executive Mayor  Senior Management									23			
	Quarterly meetings of IDP & Budget Steering Committee	Executive Mayor  CFO  IDP Coordinator  Municipal Manager				23			22		12			
tion	Preparation of draft IDP Review document	IDP Coordinator							13					
Integration	Circulation of draft IDP Review document to all directorates for their input & comment	IDP Coordinator								24				

KANNAL PROCES		DP REVIEW AND BUDGET					JULY	<b>/ 2016</b>	– JUNI	E 2017	•			
Phase	Activity	Responsible person	JUL	AUG	SEPT	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN
	Tabling of draft IDP Review & Budget to MAYCO	Municipal Manager CFO									21			
	Tabling of draft IDP Review & Budget to Council	Executive Mayor Council									24			
	Submission of tabled draft IDP Review & Budget to the MEC: Local Government, National & Provincial Treasury (Within 10 working days after tabling)	IDP Coordinator CFO									29			
	Publishing of draft IDP Review & Budget (including proposed tariffs) for perusal and public comment	IDP Coordinator CFO									29			
	Embarking on a public participation process via public	Executive Mayor										13	08	
	meetings per ward to obtain final input from stakeholders on the tabled draft IDP & Budget	Councillors Senior Management												
	LGMTEC 3 engagement with Provincial & National Sector Departments to obtain input on the draft IDP Review & Budget	Provincial Department of Local Government										22		
Consultation	Incorporate notes and comment from MEC: Local Government & Provincial Treasury and DEA&DP on draft IDP Review & Budget	IDP Manager CFO										23		

KANNAL PROCES		DP REVIEW AND BUDGET	JULY 2016 – JUNE 2017											
Phase	Activity	Responsible person	JUL	AUG	SEPT	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN
	Consideration of all submissions made by community subsequent to the public participation process of the draft IDP Review & Budget	IDP Manager CFO											16	
	MAYCO meeting to consider the submissions and, if necessary, to adjust the draft IDP and Budget	Municipal Manager											21	
	Council workshop on draft IDP Review & Budget prior to adoption	CFO IDP Manager											22	
	Council meeting to adopt the final IDP Review & Annual Budget and the Performance Management measures and targets	Executive Mayor  Municipal Manager  Council											27	
	(At least 30 days before the start of the budget year)													
	Management workshop to finalize the SDBIP's	Performance and Compliance Officer											02	
	Publish the adopted IDP Review & Budget with all budget related documents and policies on the municipal website	IDP Coordinator CFO											02	
Approval	Submit a copy of the adopted IDP Review & Budget to the MEC: Local Government and Treasury  (Within 10 working days after adoption)	IDP Coordinator CFO											27	

KANNALAND MUNICIPALITY IDP REVIEW AND BUDGET PROCESS			JULY 2016 – JUNE 2017											
Phase	Activity	Responsible person	JUL	AUG	SEPT	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN
	Advertise a public notice of the adoption of the IDP	IDP Coordinator											02	
	Publish a summary of the IDP and Budget on municipal website	IDP Coordinator											02	
Finalization	Approval of the Service Delivery & Budget Implementation Plan (SDBIP) (within 28 days of approval of budget)	Executive Mayor												08

# PROPOSED DATES FOR IDP PUBLIC ENGAGEMENTS: 2016/17 IDP REVIEW AND BUDGET CYCLE

Date	Day	Time	Ward	Venue	Ward Councillor
DRAFT IDP	/ BUDGET				
October			1	Community Hall	AldDonson
				Ward Meeting	
October			2	Community Hall	CnclrMeshoa
				Ward meeting	
October			3	Sport Club Hall	Speaker Ruiters
				Ward Meeting	
October			4	Town Hall	Cnclr Rossouw
				Ward Meeting	
FINAL IDP /	BUDGET				
April			1	Community Hall	AldDonson
				Ward Meeting	
April			2	Community Hall	CnclrMeshoa
				Ward meeting	
April			3	Sport Club Hall	Speaker Ruiters
				Ward Meeting	
April			4	Town Hall	Cnclr Rossouw

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vv	aıu	IVIC	eting

SIGNED BY:	
EXECUTIVE MAYOR:	• • •
MUNICIPAL MANAGER:	
DATE:	